DEPARTMENT OF HUMAN RESOURCES	FOOD SUPPLEMENT
FAMILY INVESTMENT ADMINISTRATION	PROGRAM MANUAL
TABLE OF CONTENTS	PAGE 1

100 Household Composition

100.1	Purpose		
100.2	General Food Supplement Program Household Definition		
100.3	Required Household Combinations		
100.4	Boarders		
100.5	Individuals in Foster Care/Kinship Care Subsidized Guardianship		
	Program		
100.6	Ineligible Individuals and Households		
	100.61 Ineligible Immigrants		
	100.62 Disqualified Individuals		
	100.63 Residents of Institutions		
	100.64 ABAWDS		
	100.65 Fleeing Felons		
100.7	Special Eligibility Situations		
100.8	Non-Household Members		
100.9	Verification		
100.10	Designating the Head of Household		

101 Strikers

101.1	Purpose
101.2	Definition of a Striker
101.3	Determining Striker Status and Eligibility
101.4	Verification and Reporting
101.5	Work Registration

102 Students

102.1	Purpose
102.2	Student Status
102.3	Definition of Work Study
102.4	Work Registration
102.5	Eligibility Requirements
102.6	Enrollment Status
102.7	Income and Resources

103 Residents of Shelters for Battered Women and Children

103.1	Purpose
103.2	Definition of Shelter
103.3	Residency and Separate Household Status
103.4	Income and Resources
103.5	Expedited Service
103.6	Action on Changes to Former Households

DEPARTMENT OF HUMAN RESOURCES	FOOD SUPPLEMENT
FAMILY INVESTMENT ADMINISTRATION	PROGRAM MANUAL
TABLE OF CONTENTS	PAGE 2

104 Self-employed Households

104.1	Purpose	9
104.2	General	Information
104.3	Work Re	egistration
104.4	Resourc	ces
104.5	Special	Income Considerations
104.6	Income	Computation
104.7		ployment Earned Income Deduction
104.8	Self Em	ployed Farmer
	104.81	Definition of Self Employed Farmer
	104.82	Basic Standards
	104.83	Computing Income and Farm Expenses
	104.84	Shelter Portion of the Farm
	104.85	Tobacco "Pounds" (Rights)
	104.86	Garnishments and Bankruptcy
	104.87	Specific Types of Payments
	104.88	Farm Losses Offset Against Other Income
	104.89	Earned Income Deduction
		104.891 Verification
		104.892 Making Changes

105 Households with Boarders

105.1	Purpose
105.2	General Information
105.3	Income from Boarders
105.4	Allowable Costs of Doing Business
105.5	Computing Income

106 Able Bodied Adults Without Dependents (ABAWDS)

106.1	Purpose
106.2	General Information
106.3	Screening
106.4	Counting Three Free Months
106.5	Meeting Work Requirements
106.6	Regaining Eligibility
106.7	Reporting Changes
106.8	Good Cause

107 ESAP and MSNAP

107.1	Purpose
107.2	General Information

DEPARTMENT OF HUMAN RESOURCES	FOOD SUPPLEMENT
FAMILY INVESTMENT ADMINISTRATION	PROGRAM MANUAL
TABLE OF CONTENTS	PAGE 3

107 ESAP and MSNAP (continued)

107.3	MSNAP Policy and Procedures		
	107.31	MSNAP Household Composition	
	107.32	Operating Procedures	
	107.33	Application Procedures	
	107.34	Allotment	
	107.35	Verification Process	
	107.36	Recertification and Change Reporting	
	107.37	Administrative Hearings	
	107.38	Quality Control	
	107.39	CARES	
107.4	ESAP Pol	icy and Procedures	

108 Households Containing Non-members

108.1	Purpose
108.2	General Information
108.3	Nonmembers of a Household
108.4	Ineligible Members

- 108.5 Treatment of Income, Deductions and Resources of:
 - Individuals who do not meet the Citizenship, or Eligible Immigrant Status
 - Able-bodied Adults without Dependents who are not Meeting the Work Requirements
 - Individuals Disqualified for Failure to Provide a Social Security Number
- 108.6 Treatment of Income and Resources of a Member who is Ineligible because of a Disqualification
- 108.7 Other Ineligible Household Members
- Chart Counting Income, Resources and Deductions of Ineligible Household Members

109 Other Special Households

109.1	Purpose	se	
109.2	Group Living Arrangement (GLA)		
	109.21	Definition	
	109.22	Verification of Facility Status	
	109.23	Customer Eligibility Requirements	
	109.24	Authorized Representative	
	109.25	Determining Eligibility and Benefits	
	109.26	Use of the FSP Allotment	
	109.27	Responsibilities of GLA Facility	
	109.28	GLA Center Responsibility and Liability	

DEPARTMENT OF HUMAN RESOURCES	FOOD SUPPLEMENT
FAMILY INVESTMENT ADMINISTRATION	PROGRAM MANUAL
TABLE OF CONTENTS	PAGE 4

109 Other Special Households (continued)

	•	,
	109.29	Misuse of Food Supplement Program Funds
109.3	Veterans	s and Surviving Spouses/Children
	109.31	Eligible Persons
	109.32	Permanent Disabilities under the Social Security Act
	109.33	Verification
109.4	Elderly a	and Disabled Living with Others
	109.41	
	109.42	Determining Individual Household Status
	109.43	Determining Disability
109.5	Residen	ts of Treatment Centers for Drug Addiction and
	Alcoholi	ism
	109.51	Verification of Facility Status
	109.52	5
	109.53	• • • • • • • • • • • • • • • • • • •
	109.54	.
	109.55	
	109.56	3 3 3
	109.57	•
	109.58	
	109.59	Misuse of Food Supplement Program Funds
109.6		ts of Homeless Shelters
109.7	•	d Senior Nutrition Assistance Program (MSNAP)
	109.71	MSNAP Household Composition
	109.72	1 5
	109.73	Application Procedures
	109.74	
	109.75	
	109.76	Recertification
	109.77	
	109.78	Administrative Hearings
	109.79	Quality Control
	109.80	CARES

110 Residency

110.1	Residency
110.2	Residency Requirements
110.3	Verification

111 Minimum State Supplement

111.1	Purpose
111.2	Process

		T OF HUMAN RESOURCES	FOOD SUPPLEMENT
FAMI		STMENT ADMINISTRATION	PROGRAM MANUAL
	TABLE OF CONTENTS PAGE 5		
111	Minim	um State Supplement (continue	d)
	111.3	Special Circumstances for Case Pr	ocessing
	Chart	CARES Month End Dates	_
115	Categ	orical Eligibility	
	115.1	Definition	
	115.2	Categorically Eligible Individuals a	nd Households
	115.3	Application Processing	
120	Citize	nship and Immigrant Status	
	120.1	Determining Immigration Status	
	120.2	U.S. Citizen or Noncitizen National	
	120.3	Qualified Immigrants	
	120.4	Immigrants who have lived in the United States for Five Years	
	120.5	Immigrants Eligible during the 5-Year Ban on Immigrant Eligibility	
	120.6	Immigrant Children	
	120.7	Disabled Immigrants	
	120.8	Elderly Immigrants Lawfully Residing in the U.S. on August 22, 1996	
	120.9	Work Quarters	
	120.10	Military Connection	
	120.11	American Indians, Iraqi and Afghar Hmong or Highland Laotians	n Special Immigrants and
	120.12		
	120.13	Immigrants who have been Battere Cruelty	d or Subjected to Extreme
	120.14	Verification of Immigration Status	
	120.15		
	120.16	Status of Household while Awaiting Immigrant Status	g Verification of Eligible
	120.17	Ineligible Immigrants	
	120.18	Reporting Illegal Immigrants	
	120.19	Calculating the Countable Income Ineligible Immigrant	and Resources from an
	120.12	Case Processing	
	Chart	Ouglified Immigrant Categories und	or the 1006 Welfers and

Chart – Qualified Immigrant Categories under the 1996 Welfare and

Chart – Desk Guide to Immigrant Eligibility Effective 10/1/03
Chart – Acceptable Verification for Iraqi and Afghan Special Immigrants

Immigration Laws

DEPARTMENT OF HUMAN RESOURCES FAMILY INVESTMENT ADMINISTRATION	FOOD SUPPLEMENT PROGRAM MANUAL
TABLE OF CONTENTS	PAGE 6

121 Sponsored Immigrants

121.1	Definitions
121.2	Deeming of a Sponsor's Income and Resources for Immigrants
	Admitted under the Affidavit of Support
121.3	Steps for Determining Eligibility
121.4	Eligible Sponsored Immigrant's Responsibilities
121.5	Awaiting Verification
121.6	Overissuance Due to Incorrect Sponsor Information

122 Migrants

122.1	Purpose
122.2	General Information
122.3	Definition of a Migrant Worker
122.4	Applications
122.5	Household Concept
122.6	Residency and Identity
122.7	Work Registration
122.8	Resources
122.9	Excluded Income
122.10	Destitute households
122.11	Income from a Terminated Source
122.12	Income from a New Source
122.13	Application for Destitute Households
122.14	Certification Periods
122.15	Recertification

130 Work Requirements

130.1	Purpose
130.2	General Policy
130.3	Registration Procedure
130.4	Determination of Exemption Status
130.5	Statutory Exemptions from Work Registration
130.6	Individual Exemptions
130.7	Local Department Responsibility
130.8	Food Supplement Program Employment and Training Program
	(FSPE&T) Voluntary Participants
130.9	FSPE&T Requirements
130.10	Loss of Exemption Status
130.11	Failure to Comply
130.12	Good Cause for Failure to Comply with FSPET
130.13	Ending a Disqualification
130.14	Suitable Employment

DEPARTMENT OF HUMAN RESOURCES	FOOD SUPPLEMENT
FAMILY INVESTMENT ADMINISTRATION	PROGRAM MANUAL
TABLE OF CONTENTS	PAGE 7

I	ABLE OF CONTENTS PAGE /
130.15	Registrant Proof of Unsuitability
130.16	Participation of Strikers
130.17	Voluntary Quit and Reduction of Work Effort
130.18	Determination of Voluntary Quit
130.19	Exemptions from Voluntary Quit Provisions
130.20	Good Cause for Voluntary Quit
130.21	Verification
130.22	Ending a Voluntary Quit Disqualification
130.23	·
130.24	
130.25	ABAWDS Eligibility
Resour	'ces
200.1	Purpose
200.2	General Information
200.3	Included Resources for Households That Are Not Categorically
	Eligible
	200.31 Countable Resources
	200.32 Jointly Owned Resources
	200.33 Resources of Non-Household Member
200.4	Excluded Resources
	200.41 Excluded Resources
	200.42 Handling Excluded Funds
	200.43 Verification
200.5	Transfer of Resources
	200.51 Acceptable Transfers
	200.52 Establishing a Disqualification
	200.53 Determining the Length of the Disqualification
Treatme	nt of Licensed Vehicles
201.1	Purpose
201.2	General Information
Incom	e (General Information)
210.1	Purpose
210.2	General Information
210.3	Included Income
	210.31 Earned Income
	210.32 Self-employment Income
	210.33 Unearned Income
	210.34 Income of an Ineligible or Disqualified Individual
	210.35 Third Party Payments

DEPARTMENT OF HUMAN RESOURCES FAMILY INVESTMENT ADMINISTRATION			FOOD SUPPLEMENT PROGRAM MANUAL
	TABLE OF CONTENTS		PAGE 8
210	210 Income (General Information) (continued)		
		210.36 Failure to Comply with a Tested Assistance Progra 210.4 Verification	Federal, State, or Local Means- am
211	Exclud	ded Income	
	211.1 211.2 211.3 211.4	Excluded Income	
212	Deduc	etions	
	212.1 212.2 212.3 212.4 212.5 212.6 212.7 212.8 212.9 212.10 212.11 212.12	Allowable Deductions for Househo Members Allowable Deductions for All Other	Households
213	Deterr	mining Monthly Income/Expense	es
	213.1 213.2 213.3 213.4 213.5 213.6	Purpose General Information Determining Income Determining Deductions 213.41 Billed Expenses 213.42 Averaging Expenses 213.43 Anticipating Expenses 213.44 Conversion of Deduction Calculating the Child Support Deduction	

214 Utility Allowances

214.1 Eligibility for Utility Allowances

DEPARTMENT OF HUMAN RESOURCES FAMILY INVESTMENT ADMINISTRATION	FOOD SUPPLEMENT PROGRAM MANUAL
TABLE OF CONTENTS	PAGE 9
	•

214 Utility Allowances (continued)

- 214.2 Shared Utility Costs
- 214.3 Telephone Allowance
- 214.4 Actual Utility Costs
- 214.5 Examples of Utility Allowance Policy

400 Filing an Application

- 400.1 Purpose
- 400.2 General Policy
- 400.3 Filing an Application
- 400.4 Initial Contact with Potentially Eligible Households
 - 400.41 In-Person Contact
 - 400.42 Telephone Contact
 - 400.43 Mail Contact
 - 400.44 Filing an Electronic Application
- **400.5** Applicant Contacts the Wrong Office
- 400.6 Providing a Copy of the Application to the Household
- 400.7 Withdrawing an Application

401 Screening for Expedited Service

- 401.1 Purpose
- 401.2 Expedited Service Criteria
- 401.3 Identifying Households Requiring Service
- 401.4 Screening for Expedited Service
- 401.5 Expedited Service Standard
- 401.6 Interviews
- 401.7 Telephone Interview
- 401.8 Special Procedures for Expediting
- 401.9 Expedited FSP Questions and Answers

402 Interviews

- 402.1 Purpose
- 402.2 Interview
- 402.3 Home Visits
- 402.4 Waiver of Face to Face Interview
- 402.5 Content of the Interview
- 402.6 Scheduling Interviews and Notice of Missed Interview
- **402.7** Felony Drug Conviction and Substance Abuse
 - 402.71 Background
 - 402.72 The Role of the Case Manager
 - 402.73 Compliance

DEPARTMENT OF HUMAN RESOURCES FAMILY INVESTMENT ADMINISTRATION	FOOD SUPPLEMENT PROGRAM MANUAL
TABLE OF CONTENTS	PAGE 10

403 Customer Rights and Responsibilities

403.1	Purpose
403.2	Rights under the Privacy Act of 1974
403.3	Confidentiality
403.4	Household Access to Case File
403.5	Right to Apply
403.6	Right to Nondiscrimination
403.7	Discrimination Complaints
403.8	General Complaints
403.9	Supervisory Conference/Fair Hearing
403.10	Responsibility of the Household to Cooperate
403.11	Responsibility to Report Changes

404 Head of Household/Authorized Representative

404.1	Purpose
404.2	Head of Household
404.3	Authorized Representative
404.4	Drug/Alcohol Treatment Centers
404.5	Group Living Arrangement (GLA) Facilities
404.6	Restrictions on Authorized Representatives
404.7	Disqualification of an Authorized Representative

405 Social Security Numbers

405.1	Purpose
405.2	Participation Requirement
405.3	Obtaining Social Security Numbers
405.4	Special Processing for Expedited Services
405.5	Failure to Comply
405.6	Good Cause for Failure to Comply
405.7	Ending Disqualification
405.8	Verification at Application
405.9	Verification at Recertification

406 Normal Processing Standards

406.1	Purpose
406.2	Month of Application
406.3	30-Day Standard
	406.31 Approval
	406.32 Denial
406.4	Delays in Processing
406.5	Determining Fault

DEPARTMENT OF HUMAN RESOURCES FAMILY INVESTMENT ADMINISTRATION	FOOD SUPPLEMENT PROGRAM MANUAL
TABLE OF CONTENTS	PAGE 11

406.6	Delays Caused by the Household
406.7	Delays Caused by the Agency
406.8	Delays Beyond 60 Days
	406.81 Agency at Fault, Case Information Complete
	406.82 Agency at Fault, Case Incomplete
	406.83 Household at Fault
406.9	Joint Application Processing Procedures between Social Security
	Administration and Local Departments of Social Services

408 Verification

408.1	Purpose
408.2	Definition
408.3	Mandatory Verification at Application, Normal Processing
408.4	Mandatory Verification at Application, Expedited Processing
408.5	Verification of Questionable Information
408.6	Mandatory Verification of an Expense or Verification of a
	Questionable Expense
408.7	Verification at Recertification
408.8	Verification at Interim Change
408.9	Types of Verifications
	408.91 Documentary Evidence
	408.92 Collateral Contact
408.10	Discrepancies
408.11	Narration
408.12	Public Assistance (PA) and Supplemental Security Income (SSI) Households

409 Income Eligibility

409.1	Purpose
409.2	General Policy
409.3	Calculation of Net Monthly Income
409.4	Determining Benefit Level
409.5	Change of Eligibility Standard

410 Certification Periods

410.1	General	Policy
410.2	Length of Certification Periods	
410.3	Change in Length of Certification Periods	
	410.31	Shortening a Certification Periods
	410.32	Lengthening a Certification Period
	410.33	Unclear Information

DEPA	DEPARTMENT OF HUMAN RESOURCES FOOD SUPPLEMENT		
FAMILY INVESTMENT ADMINISTRATION			PROGRAM MANUAL
	T	TABLE OF CONTENTS	PAGE 12
410	Certific	cation Periods (continued)	
	410.4 410.5	410.34 Public Assistance House Certification Notices to Household Application for Recertification	holds (TCA, RCA, TDAP, PAA) s
411	Prorati	on Tables - OBSOLETE	
	411.0	OBSOLETE	
412	Prorati	ng Initial Allotment	
	412.1 412.2 412.3 412.4 412.5 412.6 412.7 412.8	Purpose Definition of Initial Allotment Determining Eligibility Determining Initial Allotment Rounding Prorating \$10 Minimum Benefit Expedited Service Public Assistance (PA) or Supplem Households (Categorical eligibility)	• • • • • • • • • • • • • • • • • • • •
420	Report	ing Changes	
	420.1 420.2 420.3	Purpose Household Responsibility to Report 420.21 Simplified Reporting Req 420.22 Customer Notification of Requirements 420.23 Certification Periods for S Households Change Report Form	uirements Simplified Reporting
	420.4 420.5	Local Department Action on Chang Increase in Benefits 420.51 Normal Changes 420.52 Expedited Changes	ges
	420.6 420.7 420.8 420.9 420.10	Verification-Increase in Benefits Decrease in Benefits Unclear Information Failure to Report a Change Mass Changes 420.101 Federal Adjustments to E	iligibility Standards, Allotments Ijustments to Utility Standards

		OF HUMAN RESOURCES STMENT ADMINISTRATION	FOOD SUPPLEMENT PROGRAM MANUAL
		TABLE OF CONTENTS	PAGE 13
	•	ABLE OF CONTENTS	TAGE 13
		420.102 Mass Changes in Public A	Assistance
		420.103 Mass Changes in Federal	
		420.104 Administrative Hearings a	
	420.11	Cash Assistance Households (TCA	
	420.12	Transitional Food Supplement Prog	
		Food Supplement Program Reporti	-
430	Notice	of Adverse Action	
	430.1	Notice of Adverse Action	
	430.2	Timely Advance Notice	
	430.3	Adequate Advance Notice	
	430.4	Exemptions from Notice Requireme	ents
	430.5	Cash Assistance (CA) or Suppleme	
	10010	Households (Categorical Eligibility)	• • • • • • • • • • • • • • • • • • • •
	430.6	Optional Adequate Notice	•
440	Recert	ification	
	440.1	Purpose	
	440.2	General Policy	
	440.3	Notice of Expiration	
	440.4	Interview	
	440.5	Verification	
	440.6	Timely Application for Recertification	on
	440.7	Action on Timely Re-Applications	
	440.8	Delayed Processing	
460	Admin	istrative Hearings	
	460.1	Purpose	
	460.2	Availability of Hearings	
	460.3	Notification of the Right to Request	t an Administrative Hearing
	460.4	Time Period for Requesting an Adn	ninistrative Hearing
			-
	460.5	Request for an Administrative Hear	ring
	460.5 460.6	Request for an Administrative Hear Agency Responsibilities on Admini	•
		•	•
	460.6	Agency Responsibilities on Admini	strative Hearing Requests
	460.6 460.7	Agency Responsibilities on Admini Pre-hearing Conferences	strative Hearing Requests earing
	460.6 460.7 460.8 460.9 460.10	Agency Responsibilities on Admini Pre-hearing Conferences Notification of Time and Place of He	strative Hearing Requests earing
	460.6 460.7 460.8 460.9 460.10 460.11	Agency Responsibilities on Adminitive Pre-hearing Conferences Notification of Time and Place of Household request for Postponement Attendance at Hearing Consolidated Hearings	strative Hearing Requests earing ent
	460.6 460.7 460.8 460.9 460.10	Agency Responsibilities on Admini Pre-hearing Conferences Notification of Time and Place of He Household request for Postponeme Attendance at Hearing	strative Hearing Requests earing ent
	460.6 460.7 460.8 460.9 460.10 460.11	Agency Responsibilities on Adminitive Pre-hearing Conferences Notification of Time and Place of Household request for Postponement Attendance at Hearing Consolidated Hearings	earing earing ent or an Administrative Hearing eng

DEPARTMENT OF HUMAN RESOURCES FAMILY INVESTMENT ADMINISTRATION	FOOD SUPPLEMENT PROGRAM MANUAL
TABLE OF CONTENTS	PAGE 14

460 Administrative Hearings (continued)

460.15	Powers and Duties
460.16	Hearing Decisions
460.17	Timely Action on Hearings
460.18	Implementation of Hearing Decisions
460.19	Continuation of FSP Benefits

470 Restoration of Benefits

470.1	Entitlement
470.2	Errors Discovered by the Local Department
470.3	Disputed FSP Benefits
470.4	Computing the Amount to be Restored
470.5	Lost Benefits to individuals Disqualified for an IPV
470.6	Method of Restoration
470.7	Change in Household Composition
470.8	Replacement of FSP Benefits for Food Lost in a Household
	Misfortune

480 Intentional Program Violation (IPV)

480.1	Purpose
480.2	Definition of Intentional Program Violation (IPV)
480.3	Penalties
	480.31 Additional Penalties- Non-IPV
480.4	Determination of Committing of an IPV
480.5	Impact of Simplified Reporting on an IPV
480.6	Local Department Responsibility
480.7	Court Referrals and Decisions
480.8	Administrative Hearings versus Court Referrals
480.9	Disqualification Consent Agreement
480.10	Advance Notice for a Disqualification Consent Agreement
480.11	Administrative Disqualification Hearings
480.12	Waiver of an Administrative Disqualification Hearing
480.13	Referral for a Disqualification Hearing
480.14	Scheduling of Hearings
480.15	Pre-Hearing Procedures
480.16	Hearings Procedures
480.17	Hearing the Case
480.18	Failure to Appear ("No-Show") Hearings
480.19	Hearings Decision
480.20	Application of Disqualification Penalties
480.21	Notification of Disqualification

DEPARTMENT OF HUMAN RESOURCES	FOOD SUPPLEMENT
FAMILY INVESTMENT ADMINISTRATION	PROGRAM MANUAL
TABLE OF CONTENTS	PAGE 15

480.22 Reporting on Disqualified Individuals

490 Claims Against Households

490.1	Purpose
490.2	Establishing Claims Against a Household
490.3	Types of Overpayment Claims
490.4	Establishing a Claim
490.5	Time Frame for Establishing a Claim
490.6	Calculating the Amount of a Claim
490.7	Trafficking Related Claims
490.8	Initiating Collection Action
490.9	Failure to Respond to a Demand Letter
490.10	Acceptable Forms of Payment
490.11	Methods of Collecting Payment
490.12	Collection of Multiple Claims
490.13	Failure to Comply with a Payment Schedule and Determining
	Delinquency
490.14	Hearings and Claims
490.15	Criteria for terminating Collection Action
490.16	Household Repayment Responsibility
490.17	Claim Compromise
	490.17-1 Compromise Procedure
490.18	Re-applicants and Unpaid Claims
490.19	Central Collections Unit (CCU)
490.20	Refunds of Overpaid Claims
490.21	Claims Discharged Through Bankruptcy
490.22	Interstate Claims Collection
490.23	Treasury Offset Program (TOP)
490.24	Retention of Overpayment Claims Records

500 Glossary

600 Standards

600.1	Standards for Eligibility and Maximum Allotments
600.2	Formula Calculation
600.3	Deduction Standards
600.4	Determining the FSP Allotment

APPENDIX Basis of Issuance Tables